

Message Text

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R 131041Z APR 78
FM AMEMBASSY BUCHAREST
TO SECSTATE WASHDC 9037
INFO AMEMBASSY BELGRADE
AMEMBASSY BERLIN
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AMEMBASSY MOSCOW
AMCONSUL MUNICH
AMEMBASSY PRAGUE
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USMISSION USBERLIN
USMISSION USNATO
AMEMBASSY WARSAW

C O N F I D E N T I A L SECTION 1 OF 7 BUCHAREST 2492

E.O. 11652: GDS
TAGS: SCCE, SHUM, RO
SUBJ: MONITORING OF WARSAW PACT CSCE IMPLEMENTATION:
ROMANIA
REFS: (A) STATE 065811, (B) BUCHAREST 8032, (C) 76 STATE
84043

1. SUMMARY AND INTRODUCTION: AS AGAIN DEMONSTRATED AT THE
BELGRADE CONFERENCE, AS WELL AS BY NUMEROUS OFFICIAL POST-
CONFERENCE STATEMENTS, THE ROMANIAN GOVERNMENT (GOR) REMAINS
PREOCCUPIED WITH THE MILITARY SECURITY AND DISARMAMENT AS-
PECTS OF BASKET I AND ITS RELATED INTEREST IN INSTITUTIONAL-
IZING THE CSCE PROCESS THROUGH EXPERTS GROUPS AND ADDITIONAL
REVIEW CONFERENCES. IT GAVE RELATIVELY LITTLE ATTENTION
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TO BASKET II BECAUSE OF ITS PREFERENCE FOR BILATERAL ECONO-
MIC ARRANGEMENTS--EXCEPT FOR MEASURES THAT WOULD PROVIDE
A MORE FAVORABLE CLIMATE FOR ROMANIAN ACCESS TO WESTERN
TECHNOLOGY. IN ORDER TO MAINTAIN A LOW PROFILE ON BASKET
III ISSUES, WHICH IT TENDS TO CONSIDER DANGEROUS RED
(OR WHITE) HERRINGS, IT HAS HANDLED DOMESTIC SOURCES OF
POTENTIAL EMBARRASSMENT WITH PRUDENCE AND SOME SKILL:

EMIGRATION HAS RISEN SHARPLY OVERALL; MOST "DISSIDENTS" HAVE BEEN GIVEN PASSPORTS; THERE HAVE BEEN NO POLITICAL TRIALS; AND THE REGIME HAS MET WORKERS' AND MINORITY DISCONTENT WITH COMBINATIONS OF CARROTS AND STICKS WHICH AMOUNT TO DE FACTO BARGAINING. NEVERTHELESS, THERE IS A REAL DISTINCTION BETWEEN RHETORIC THAT STRESSES THE GOR'S COMMITMENT TO IMPLEMENTATION OF THE FINAL ACT "AS A WHOLE" AND CLAIMS THAT ROMANIA'S RECORD IN THIS REGARD IS EXCELLENT, AND THE FACT THE GOR INTERPRETATIONS OF THE FINAL ACT ARE USUALLY AT ODDS WITH OURS. FOR THE GOR, THE CSCE MEDIUM CONSTITUTES A LARGE PART OF THE MESSAGE. CONSEQUENTLY, EXCEPT ON BASKET I, IMPLEMENTATION HAS BEEN MOTIVATED AT LEAST AS MUCH BY SHORT-TERM ROMANIAN OPPORTUNISM AND EXPEDIENCE AS BY CONVICTION. THUS, THE ROMANIAN RECORD REMAINS SPOTTY AT BEST AND ITS PERFORMANCE IN THOSE AREAS OF PRIMARY CONCERN TO US ERRATIC AND GENERALLY DEFICIENT, BUT SUPERIOR TO THAT OF SOME OF ITS NEIGHBORS. END SUMMARY AND INTRODUCTION.

2. OVERVIEW: GOR CSCE PERFORMANCE IS GOVERNED BY A VERY CLEAR DICHOTOMY IN ITS PERSPECTIVE ON THE FINAL ACT: THE LONG-TERM UTILITY IT SEES FOR CSCE AS A TOOL FOR REDUCING TENSION AND PUSHING OUT THE LIMITS OF SMALL COUNTRY FOREIGN POLICY INDEPENDENCE CONTRASTS MARKEDLY WITH THE PERCEIVED SHORT-TERM DANGERS THAT CSCE WILL ENCOURAGE DOMESTIC INSTABILITY AND PROVOKE EAST-WEST

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DISCORD. SINCE IT IS WILLING TO HOPE THAT THE LONG-TERM ADVANTAGES WILL OUTWEIGH THE SHORT-TERM RISKS, THE GOR IS OSTENSIBLY COMMITTED TO THE WHOLE, SEEKS TO APPEAR UNIFORM IN COMPLIANCE AND ENCOURAGES OTHERS TO GET THEIR PRIORITIES STRAIGHT. HOWEVER, FROM THE BEGINNING, THE GOR HAS REFUSED TO MAKE THE RADICAL ALTERATIONS IN ITS DOMESTIC POLICY AND PRACTICE WHICH FULL COMPLIANCE WITH THE FINAL ACT WOULD DEMAND, AND THERE HAS BEEN NO INDICATION THAT THE PRESENT LEADERSHIP IS LIKELY TO DO MORE THAN THE MINIMUM ON BASKET III UNTIL IT SEES BASKET I ISSUES--SECURITY IN EUROPE--MUCH FURTHER ON THE PATH OT MAXIMUM FULFILLMENT.

3. DURING 1977 AND EARLY 1978 THE GOR WAS CHALLENGED BY THE NOVEL PHENOMENA OF DISSIDENCE (REF B) AND BY WORKER AND MINORITY UNREST, AND SOUGHT TO COPE WITH ALL THREE BY A COMBINATION OF THE CARROT AND STICK.

3. THE STICK HAS TAKEN TWO FORMS: A GREAT DEAL OF SECURITY POLICE ACTIVITY AND A RATHER IMPRESSIVE SET OF NEW REGULATIONS AND LAWS PROVIDING AN "IMPROVED" FRAMEWORK FOR CONTROL OF THE POPULACE, IN CERTAIN AREAS.

FOR EXAMPLE, DECREES 243 OF 1977 (AND ITS PREDECESSOR
DECREE 81) ARE AIMED AT GIVING THE GOR MORE DIRECT CONTROL
OVER THE EMPLOYMENT OF ITS CITIZENS BY FOREIGN FIRMS AND
DIPLOMATIC ESTABLISHMENTS, RESPECTIVELY. DECREE 58/1978
PROVIES FOR MORE PERVASIVE CONTROL OVER THE POPULACE
BY CREATING A POLICE RECORD ON EVERY INDIVIDUAL FROM
BIRTH TO DEATH, BY FURTHER LIMITING FREEDOM TO CHANGE
DOMICILES AND BY IMPOSING NEW CONTROLS ON VISITS AND TEMPORARY
CHANGES OF RESIDENCE. THE ABOLITION OF FORMAL CENSORSHIP
IN FAVOR OF AN ILL-DEFINED COLLEGIAL CENSORSHIP APPEARS
TO HAVE SERVED ONLY TO BLUR THE LINES OF RESPONSIBILITY
IN SUCH A WAY AS TO INCREASE THE NUMBER OF FUNCTIONARIES
WHO FEEL COMPELLED BY UNCERTAINTY AND INSECURITY TO ENSURE
THAT CONFORMITY IS ABSOLUTE. THE GENERAL THRUST OF OFFICIAL
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POLICY APPEARS TO HAVE INSPIRED SOME ATTEMPTS TO DETER
INDIVIDUALS FROM INVOLVEMENT WITH FOREIGN LIBRARY
ACTIVITIES, ALTHOUGH ANY SPECIFIC POLICY TO THIS EFFECT
IS VEHEMENTLY DENIED.

5. IT IS TOO EARLY TO JUDGE THEIMPACT OF A VERY RECENT
DIRECTIVE ON THE PROMOTION OF CULTURAL, EDUCATIONAL,

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C O N F I D E N T I A L SECTION 2 OF 7 BUCHAREST 2492

SCIENTIFIC AND INFORMATION EXCHANGES WITH FOREIGN COUNTRIES. IN THE INFORMATION FIELD, INITIAL RESULTS APPEAR TO BE AN INCREASE IN GOR PUBLICATIONS FOR FOREIGN CONSUMPTION AND IN THE VERY SHORT TIME SINCE PUBLICATION THERE HAS BEEN NO APPRECIABLE CHANGE IN OFFICIAL RESPONSIVENESS TO REQUESTS FROM VISITING FOREIGN NEWSMEN. SIMILARLY, IT REMAINS TO BE SEEN WHETHER THE ALMOST MORIBUND SCIENTIFIC EXCHANGE PROGRAM WILL REVIVE, WHETHER THE ROMANIAN END OF THE EDUCATIONAL EXCHANGE PROGRAM WILL BENEFIT OR WHETHER FOREIGN SCHOLARS AND RESEARCHERS WILL HAVE FREER ACCESS TO SOURCES OF INFORMATION.

6. ON THE CARROT SIDE, THERE IS NO QUESTION THAT EMIGRATION IS
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TION FROM ROMANIA HAS INCREASED OVER THE PAST THREE YEARS, STIMULATED BY THE TIGHT SYSTEM OF SOCIAL CONTROLS, PRESSURES FOR CONFORMITY IN ALL FACETS OF LIFE, CONSUMER SHORTAGES AND OUTSIDE INTEREST. TO THE EXTENT THAT THE GOR HAS FACILITATED THIS INCREASE IT HAS DONE SO OUT OF FOREIGN POLICY AND ECONOMIC CONSIDERATIONS AS WELL AS THE DESIRE TO KEEP ITS CSCE IMAGE ALIVE IF NOT SHINING. IN PARTICULAR, IT WISHES TO RECEIVE OR PROTECT ECONOMIC BENEFITS SUCH AS TRADE PREFERENCES AND CREDITS. IN PRINCIPLE, THE GOR REMAINS OPPOSED TO ANY EMIGRATION AND EVEN ITS PERFORMANCE IN NUCLEAR FAMILY REUNIFICATION IS HARDLY FACILITATIVE IN THE SPIRIT OF THE FINAL ACT. ON THE ABOVE BASIS, DEPARTURES OF ETHNIC GERMANS FOR THE FRG HAS RISEN FROM ROUGHLY 5,000 IN 1975 TO ROUGHLY 10,000 IN 1977. THE DECLINE IN JEWISH EMIGRATION DURING THE SAME PERIOD IS PROBABLY DUE MORE TO FACTORS OTHER THAN GOR POLICY: OFFICIALLY, 336 OF THE FIRST 339 EMIGRATION APPLICATIONS IN 1978 WERE APPROVED. SINCE ROMANIA WAS ACCORDED MFN STATUS IN 1975, EMIGRATION TO THE U.S. OF ROMANIANS HOLDING PASSPORTS HAS INCREASED FROM LESS THAN 400 PERSONS ANNUALLY TO 1,200-1,500.

7. FURTHERMORE, THE GOR HAS FIRMLY REJECTED POLITICAL TRIALS AFTER THE SOVIET OR CZECHOSLOVAK FASHION AS A WAY OF DEALING WITH DISSIDENTS. RATHER, EMIGRATION HAS

ALSO BECOME ITS CURRENTLY FAVORED MEANS OF DISPOSING OF THOSE IT REGARDS AS UNDESIRABLES, SUCH AS MEMBERS OF NON-CONFORMING PROTESTANT SECTS, STUBBORN MALCONTENTS, THE FEW WELL-KNOWN DISSIDENTS, AND AN INCREASING NUMBER OF "PASSPORT DISSIDENTS." THAT THE GOR RELIES--ONVE VARIOUS FORMS OF HARASSMENT HAVE FAILED--ON THIS RELATIVELY BENIGN "SOLUTION" RATHER THAN ON THE HARSHER
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METHODS OF SOME OF ITS NEIGHBORS, IS ATTRIBUTABLE TO A COMBINATION OF CONSIDERATIONS OF SELF-INTEREST:
1) REMOVAL OF THE EXEMPLARS OF DISCONTENT WHO MIGHT SERVE AS INSPIRATIONS TO OTHER ROMANIANS WITHOUT MAKING THEM FOCAL POINTS OF FOREIGN CONCERN, 2) MAINTENANCE OF THE APPEARANCE OF A HARMONIOUS SOCIETY AS WELL AS OF CONFORMITY WITH THE FINAL ACT, AND 3) BILATERAL TRADE AGREEMENTS LINKED TO RESOLUTION OF HUMANITARIAN PROBLEMS. AS NEIGHBORING COUNTEREXAMPLES SUGGEST, HOWEVER, SELF-INTEREST WITH BENIGN EFFECT IS NOT SOMETHING TO SNEEZE AT.

8. IN THE FIELD OF PENAL PROCEDURE, A CLEAR IMPULSE TOWARD IMPROVEMENT HAS PRODUCED A CHARACTERISTIC MIXED BAG OF CARROTS AND STICKS WITH UNCERTAIN PROSPECTS. A MAJOR AMNESTY CELEBRATING THE 100TH ANNIVERSARY OF FULL LEGAL INDEPENDENCE IN 1877 RELEASED SOME 30,000 PETTY CRIMINALS INTO THE GENERAL POPULATION LAST SPRING, AND PRODUCED SOMETHING LIKE A CRIME WAVE IN MAJOR CITIES. THE AUTUMN REACTION WENT BEYOND LOCKING RECIDIVISTS UP AGAIN, HOWEVER: IT WAS ACCOMPANIED BY A HIGHLY-TOUTED REFORM TRANSFERRING JURISDICTION FOR MANY CIVIL OFFENSES FROM THE COURTS TO "SOCIAL ORGANIZATIONS," AS A STEP ON THE PATH TO "SOCIALIST DEMOCRACY." THE PRACTICAL CONSEQUENCES ARE NOT YET CLEAR.

9. SIMILARLY, THE GEGIME REACTED TO THE MOST WIDESPREAD MANIFESTATIONS OF WORKERS' DISCONTENT IN A GENERATION--IN THE JIU VALLEY BETWEEN AUGUST AND NOVEMBER--AND TO UNREST AMONG THE HUNGARIAN MINORITY IN TRANSYLVANIA--BETWEEN YEAR'S END AND THE PRESENT--WITH A MIXED STRATEGY OF POLICE POWER AND DISMISSALS, ON THE ONE HAND, AND PROMISED IMPROVEMENTS AND ADJUSTMENTS ON THE OTHER.

10. EMIGRATION POLICY DIRECTLY AFFECTING THE U.S. WAS ALSO A MIXED BAG. FOR MOST OF THE PERIOD UNDER REVIEW,
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THERE WAS A SHARP DECLINE IN THE RATE OF APPROVALS FROM U.S. OFFICIAL REPRESENTATION LISTS AND AN INCREASE IN GOR PASSPORT/VISA ISSUANCE TO PERSONS UNQUALIFIED FOR U.S. IMMIGRATION VISAS. SIMULTANEOUSLY, THE GOR CEASED TO HONOR THE "VIENNA LETTER" THE EMBASSY HAD BEEN ISSUING HOLDERS OF ROMANIAN PASSPORTS VALID FOR THE U.S. WHO QUALIFIED FOR NEITHER U.S. VISAS NOR THIRD COUNTRY PROGRAM (TCP) PROCESSING IN ROME, IN ORDER TO ENABLE THEM TO LEAVE ROMANIA FOR VIENNA, WHERE THEY COULD APPLY FOR REFUGEE PROCESSING INTO THE U.S. ON THE ONE HAND, THIS HAD THE EFFECT OF DEMONSTRATING WHAT THE GOR CONSIDERS THE INCONSISTENCY BETWEEN U.S. SUPPORT FOR EMIGRATION AND U.S. IMMIGRATION PROCEDURES. ON THE OTHER HAND, THIS ACTION, WHICH WAS OSTENSIBLY OUT OF CONCERN OVER THE ALLEGEDLY POOR CONDITIONS OF REFUGEE CAMP LIFE AT VIENNA, FOLLOWED CLOSELY ON THREATENED HUNGER STRIKES IN THE CAMPS AT THE MOMENT BELGRADE BEGAN ITS CONCLUDING SESSION. THE EFFECT WAS THAT ABOUT 75 PEOPLE WERE STRANDED IN ROMANIA, OFTEN IN LESS HUMANE CIRCUMSTANCES THAN THOSE AT THE CAMP. ONLY SINCE LATE MARCH HAS THERE BEEN AN UPSURGE IN APPROVALS FOR THE OFFICIAL REPRESENTATION LIST, AND IT IS TO BE HOPED THERE WILL NOT BE ANOTHER

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SHARP DECLINE ONCE PRESIDENT CEAUSESCU'S VISIT TO THE U.S. IS PAST.

11. AS THE FOREGOING INDICATES, THE GOR HAS DEMONSTRATED SENSITIVITY TO INTERNATIONAL OPINION AND FOREIGN POLICY PRIORITIES, BUT WAS NOT SIGNIFICANTLY ALTERED ITS CSCE PRIORITIES SINCE 1975, AND HAS GIVEN NO INDICATION THAT IT PLANS TO IN THE FUTURE. IT HAS VENTED ITS ACUTE DISAPPOINTMENT WITH THE RESULTS OF THE BELGRADE REVIEW CONFERENCE (LABELLED A FAILURE OR A STEP BACKWARD), AND GIVEN NOTICE THAT IT WILL BE WORKING VIGOROUSLY FOR "AN IMPROVED ATMOSPHERE" FOR THE MADRID REVIEW CONFERENCE, IN THE EXPECTATION THAT IT WILL BE POSSIBLE TO REACH NEW UNDERSTANDING WITHIN THE CSCE FRAMEWORK, ESPECIALLY ON CONFIDENTIAL

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BAKSET I ISSUES IT VIEWS AS ESSENTIAL TO FURTHERING DETENTE. ROMANIAN EFFORTS WILL PROBABLY BE PRIMARILY DIRECTED TOWARD CONVINCING WESTERN AND NNA PARTICIPANTS THAT THE "FRAGILE STATE" OF DETENTE IN EUROPE CANNOT SURVIVE ANOTHER BELGRADE AND THAT THE MADRID CONFERENCE PARTICIPANTS MUST NOT ALLOW WHAT THE GOR TERMS "PHILOSOPHICAL DEBATES" ON "ANCILLARY SUBJECTS" TO DEFLECT IT FROM THE CRUCIAL ISSUES OF BASKET I.

12. WHILE CAMPAIGNING ON BEHALF OF BASKET I ISSUES IN ITS FOREIGN CONTACTS, THE GOR WILL CONTINUE BY A COMBINATION OF COERCION AND FINESSE TO STRIVE TO PRESENT A RELATIVELY GOOD APPEARANCE OF DOMESTIC COMPLIANCE ON BASKET III ISSUES. AS ITS PERFORMANCE WITH RESPECT TO DISSIDENTS AND ETHNIC MINORITIES DEMONSTRATES, THE GOR IS SENSITIVE TO ADVERSE PUBLICITY AND CAPABLE OF A GREATER DEGREE OF FLEXIBILITY THAN SEVERAL OF ITS NEIGHBORS AND ALLIES. ON THE OTHER HAND, IT IS NOT AS DEFENSIVE AS THEY, AND DOES NOT SHY AWAY FROM DIALOGUE ON THE SUBJECT OF HUMAN RIGHTS, ON WHICH IT MAINTAINS THAT ITS RECORD COMPARES WELL WITH OTHERS, EAST OR WEST, WHEN MEASURED BY THE YARDSTICK OF THE COMMON GOOD. PRESUMABLY, THERE ARE AMPLE RESERVES OF BOTH CARROT AND STICKS IN ROMANIAN POLICY, AND IT HAS THIS WILLINGNESS TO ENGAGE IN DIALOGUE THAT GIVES SOME HOPE FOR AN EVENTUAL IMPROVEMENT IN ROMANIA'S RECORD ON CSCE IMPLEMENTATION: PRUDENTLY EXPLOITED, IT GIVES US THE OPPORTUNITY TO CONVINCE THE GOR THAT WE ARE NOT BENT ON DEPOPULATING ROMANIA OR ON SUBVERTING ITS GOVERNMENT, BUT GENUINELY BELIEVE THAT A MORE LIBERAL AND FLEXIBLE APPROACH TO THE INDIVIDUAL

WILL FURTHER, RATHER THAN HINDER, ITS DRIVE TO CREATE A
MORE MODERN PROSPEROUS NATION.

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13. REVIEW OF IMPLEMENTATIONC REPLIES ARE KEYED TO THE
FORMAT INDICATED IN REF C AND STATISTICS COVER THE PERIOD
JULY 1, 1977 - MARCH 31, 1978, UNLESS OTHERWISE STATED.
PREVIOUS COMMENTS HAVE BEEN INCORPORATED IN THIS REPORT
WHenever THEY PREDATED THE LAST PRECEDING REPORT, EVEN
THOUGH THE SITUATION MAY NOT HAVE CHANGED.

14. WORKING CONDITIONS FOR U.S. BUSINESSMEN:

A. THE PERIOD UNDER REVIEW WAS ONE OF INTENSE ACTIVITY
IN PREPARATION FOR THE STATE VISIT OF PRESIDENT CEAUSESCU.
SINCE BILATERAL DISCUSSIONS BETWEEN THE PRESIDENTS WERE
EXPECTED TO FOCUS HEAVILY ON ECONOMIC COOPERATION, THE
ROMANIAN GOVERNMENT, IN PREPARATION FOR THOSE TALKS, SENT
A VARIETY OF ECONOMIC/COMMERCIAL MISSIONS TO THE UNITED
STATES. THE GOR EFFORT TO ACCELERATE NEGOTIATIONS WITH
U.S. FIRMS WAS SPEARHEADED BY MINISTER OF MACHINE BUILDING
AVRAM WHO DEPARTED FOR THE STATES ON APRIL 1 FOR A TWO-
WEEK STAY. HE WAS TO BE ASSISTED BY THE DEPUTY MINISTER
FOR FOREIGN TRADE, MR. MARGARITESCU. ABOUT 100 REPRESENTATIVES
OF FOREIGN TRADE ORGANIZATIONS, CENTRALS, ETC.
ACCOMPANIED THE INTER-MINISTERIAL TEAM. IN PREPARATION
FOR THESE MISSIONS TO THE U.S., SOME MINOR AND PERHAPS
TEMPORARY IMPROVEMENT IN ESTABLISHING CONTACTS WITH END-
USERS RESULTED. THE GOR WAS CLEARLY EAGER TO ARRIVE AT
SOME NUMBER OF CONCRETE ARRANGEMENTS WITH U.S. BUSINESS
FIRMS WITH VIEW TO BEING ABLE TO ANNOUNCE THEM DURING
THE CEAUSESCU VISIT. THIS EXPERIENCE POINTS UP A CENTRAL
FACT IN OUR RELATIONS WITH THE GOR: IMPROVEMENTS IN
ATMOSPHERICS AND IN SUBSTANCE OF THE RELATIONSHIP TEND
TO OCCUR ON THE EVE OF MAJOR INTERGOVERNMENTAL EVENTS
SUCH AS HIGH-LEVEL VISITS, MEETINGS OF THE JOINT
ECONOMIC COMMISSION AND THE LIKE. CONTACTS WITH
OFFICIALS AT ALL LEVELS ARE FACILITATED AND EXCHANGES
ARISING FROM THOSE CONTACTS TEND TO BE SOMEWHAT MORE
INFORMATIVE AND FRANK. THE SITUATION, HOWEVER, TENDS
TO DETERIORATE FOLLOWING THE EVENT.

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DURING THE PERIOD, THERE WERE CABINET CHANGES PRIMARILY
AFFECTING THE GOR ECONOMIC TEAM: THE
MINISTERS OF FOREIGN TRADE AND INTERNATIONAL ECONOMIC

COOPERATION, THE MINISTER OF FINANCE, AND THE CHAIRMAN
OF THE STATE PLANNING COMMISSION ARE NEWLY NAMED.
ALMOST SIMULTANEOUSLY, THE GOVERNMENT AND PARTY APPROVED
ECONOMIC REFORM MEASURES--IN PRINCIPLE. MODALITIES OF
IMPLEMENTATION F THE REFORMS HAVE YET TO BE WORKED
OUT AND IMPLEMENTATION IS SCHEDULED TO BE PHASED IN
STARTING IN THE SECOND HALF OF 1978. THE REFORMS--IN-
VOLVING, INTER ALIA, THE REPLACEMENT OF GROSS OUTPUT
WITH SOME MEASUREMENT OF NET VALUE, AS THE PRINCIPAL
ECONOMIC PERFORMANCE INDICATOR AND SIMILARLY, ADJUSTMENT
OF SALARIES TO REFLECT MARKETABLE AS OPPOSED TO GROSS
PRODUCTION--APPEAR TO BE DESIGNED TO INCREASE EFFICIKNCY
AND COMPETITIVENESS. IT IS POSSIBLE THAT IMPLEMENTATION
OF THOSE REFORMS WILL GIVEN RISE, IN THE LONG RUN, TO

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INCREASED OPPORTUNITIES FOR CONTACTS BETWEEN FOREIGN
BUSINESSMEN AND ROMANIAN RESEARCH INSTITUTES AND END-
USERS.

B. THE UNCERTAINTIES SURROUNDING THE ESTABLISHMENT
OF PERMANENT REPRESENTATION AND OFFICES REMAINED MUCH

THE SAME AS REPORTED IN OUR LAST CABLE: DECREE 243 INTERJECTS REAL UNCERTAINTY CONCERNING THE HIRING OF ROMANIAN NATIONALS BY FOREIGN FIRMS. TWO U.S. FIRMS--MANUFACTURERS HANOVER AND PAN AMERICAN AIRWAYS--HAVE BEEN GIVEN VERBAL ASSURANCE THAT THEY WILL NOT BE AFFECTED BY DECREE 243. HOWEVER, THE REMAINDER OF U.S. FIRMS OPERATING IN ROMANIA HAVE RECEIVED NO SUCH ASSURANCES AND, THEREFORE, OPERATE IN A CLIMATE OF UNCERTAINTY. GOR PLANS TO CONSTRUCT A WORLD TRADE CONFIDENTIAL

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CENTER REMAIN ON THE BOOKS. SO FAR, NO U.S. FIRMS HAVE UNDERTAKEN TO CONTRACT FOR SPACE IN THE CENTER. NOR HAS THE GOR ISSUED ASSURANCE THAT EXISTING OFFICE ARRANGEMENTS AND CONTRACTS FOR OFFICE SPACE WILL BE HONORED WHEN AND IF THE WORLD TRADE CENTER IS COMPLETED.

THE EMBASSY'S REPEATED REPRESENTATIONS ON THIS POINT--THAT U.S. FIRMS NOT BE FORCED INTO THE WORLD TRADE CENTER EITHER BY GOR POLICY OR PRACTICE--HAVE NOT RESULTED IN ASSURANCES FROM THE GOR THAT THE WORLD TRADE CENTER WILL NOT BE AN EXCLUSIVE ARRANGEMENT. DURING THE PERIOD UNDER REVIEW, HOWEVER, THE U.S. NATIONAL REPRESENTING ROLLWAY BEARINGS INTERNATIONAL, INC., WAS PERMITTED TO ESTABLISH AN OFFICE IN MID-TOWN BUCHAREST.

C. DELUXE AND FIRST-CLASS HOTEL SPACE IN BUCHAREST REMAINED SOMEWHAT DIFFICULT TO COME BY DURING PERIODS OF GREAT ACTIVITY, DESPITE THE FACT THAT THE GOVERNMENT INAUGURATED A NEW DELUXE HOTEL LOCATED IN THE HEART OF THE MINISTERIAL-FINANCIAL DISTRICT. THE HOUSING SITUATION CONTINUED TO IMPROVE FOR FOREIGNERS AS QUARTERS AFFECTED BY THE EARTHQUAKE OF MARCH, 1977, WERE REPAIRED. LOCATING SUITABLE HOUSING FOR PERSONNEL STILL REMAINS ONE OF THE MAJOR PROBLEMS FOR FIRMS.

D. AS MENTIONED IN SUBPARAGRAPH A, THERE WAS A TEMPORARY INCREASE IN THE AMOUNT OF ECONOMIC AND COMMERCIAL DATA MADE AVAILABLE VERBALLY. HOWEVER, THE GOR DID NOT UNDERTAKE ANY ADDITIONAL EFFORTS TO PUBLISH ON A ROUTINE BASIS ANY ADDITIONAL INFORMATION.

E. THE DESIRE OF THE GOR TO INCREASE THE VARIETY AND NUMBER OF COOPERATIVE ARRANGEMENTS WITH U.S. FIRMS INTENSIFIED. DISCUSSIONS WITH GENERAL MOTORS, CARBORUNDUM AND UOP APPEARED TO BE REACHING CULMINATION. IT IS BELIEVED THAT MINISTER AVRAM AND MR. MARGARITESCU WILL WISH TO ENTER INTO ADDITIONAL COOPERATION ARRANGEMENTS CONFIDENTIAL

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WITH A VARIETY OF U.S. FIRMS DURING THEIR MISSION TO THE U.S. IN APRIL.

15. FAMILY MEETINGS:

A. PROVIDED BY DEPARTMENT TO IS.

B. DURING THE JULY-DECEMBER 1977 PERIOD, THE EMBASSY ISSUED 709 TOURIST (B-2) VISAS TO ROMANIANS, AND DURING THE FIRST QUARTER OF 1978 AN ADDITIONAL 263. ALTHOUGH THESE REPRESENT SOME INCREASE OVER PREVIOUS FIGURES, FOREIGN TRAVEL REMAINS DIFFICULT FOR ROMANIAN CITIZENS. AS IN THE PAST, WE HAVE OBSERVED NO CASES IN WHICH ALL MEMBERS OF A NUCLEAR FAMILY HAVE BEEN ALLOWED SIMULTANEOUSLY TO VISIT RELATIVES IN THE U.S. EMPLOYER AND PARTY CONSENT CONTINUE TO BE PREREQUISITES FOR OBTAINING A TOURIST PASSPORT (EVEN FOR NON-RCP MEMBERS), AND TRAVEL EXPENSES OF VIRTUALLY ALL ROMANIAN TOURISTS MUST BE PAID BY RELATIVES ABROAD AS A RESULT, PRIMARILY OF CURRENCY RESTRICTIONS.

C. THE LATEST INFORMATION AVAILABLE TO US IS THAT 28,000 AMERICANS VISITED ROMANIA IN 1977. IT IS IMPOSSIBLE TO DETERMINE HOW MANY OF THESE CAME TO VISIT RELATIVES. ALTHOUGH GOR EMPHASIZES GROUP TOURS, IT DOES NOT IMPEDE PRIVATE VISITS AND FOREIGN RELATIVES OF ROMANIAN CITIZENS CONSTITUTE THE ONE CATEGORY EXEMPTED FROM THE PROHIBITION ON TOURISTS STAYING AT OTHER THAN GOVERNMENT-RUN FACILITIES.

16. FAMILY REUNIFICATION:

A. THE EMBASSY'S DECEMBER 1977 REPRESENTATION LIST INCLUDED, AMONG 348 EMIGRATION APPLICANTS, 156 PERSONS WHO HAD NOT APPEARED ON A PREVIOUS SEMI-ANNUAL LIST. THE EMBASSY'S APRIL 1978 REPRESENTATION LIST--PRESENTED TO THE FOREIGN MINISTRY MARCH 28-- INCLUDES AMONG THE 384 EMIGRATION APPLICANTS, 72 WHO HAD NOT APPEARED ON A PREVIOUS LIST. THE REPRESENTATION LISTS--PRESENTED QUARTERLY SINCE JANUARY 1978--INCLUDE ONLY PERSONS QUALIFIED

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FOR U.S. IMMIGRANT VISAS (OR ENTRY AS AMERICAN CITIZENS) AND REFLECT THE JUNE 1977

CLOSURE OF THE NON-PREFERENCE CATEGORY AND ITS ONLY PERTIAL REOPENING LATER. FOR EXAMPLE, THE DECEMBER 1976 REPRESENTATION LIST INCLUDED 54 PERSONS QUALIFIED FOR NONPREFERENCE VISAS, WHILE THE JULY 1977 LIST, REFLECTING THE CLOSURE, INCLUDED ONLY 15.

B. IN ADDITION TO THE IMMIGRANT VISA FIGURES PROVIDED BY THE DEPARTMENT TO IS, THERE HAS BEEN A FAIRLY SUBSTANTIAL NUMBER OF ROMANIANS ADMITTED TO THE U.S. THROUGH THE THIRD COUNTRY PROCESSING (TCP) PROGRAM. UNDER THIS PROGRAM, ROMANIANS WHO ARE UNQUALIFIED FOR IMMIGRANT

VISAS BUT DO HAVE RELATIVES (RANGING IN DEGREE FROM SPOUSES AND PARENTS TO COUSINS) IN THE U.S. ARE ISSUED A U.S. VISA STAMP IN BUCHAREST, DEPART FOR ROME WITH AN ITALIAN VISA, AND ARE PROCESSED INTO THE U.S. AS REFUGEES. PERSONS WHO COULD BE ADMITTED TO THE U.S. THROUGH THE TCP PROGRAM ARE NOT REFLECTED IN THE EMBASSY'S

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CA-01 VO-05 FBIE-00 INSE-00 PPT-01 /100 W
-----006684 140800Z /21

R 131041Z APR 78
FM AMEMBASSY BUCHAREST
TO SECSTATE WASHDC 9040
INFO AMEMBASS BELGRADE
AMEMBASSY BERLIN
AMEMBASSY BUDAPEST
AMEMBASSY MOSCOW
AMCONSUL MUNICH
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
USMISSION USBERLIN
USMISSION USNATO
AMEMBASSY WARSAW

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REPRESENTATION LIST OR IN STATISTICS ON PERSONS SEEKING TO EMIGRATE. IN 1977, 397 ROMANIANS DEPARTED FOR THE U.S. THROUGH THE TCP PROGRAM; IN 1976, 172; IN 1975, 41. TCP VISAS HAVE BEEN ISSUED TO 120 ROMANIANS IN THE FIRST QUARTER OF 1978.

C. IT REMAINS DIFFICULT TO ESTIMATE NUMBERS OF PERSONS REFUSED PERMISSION TO APPLY FOR PASSPORTS TO JOIN FAMILY MEMBERS ABROAD. THE EMBASSY'S APRIL 1978 REPRESENTATION LIST IS COMPRISED OF 384 PERSONS QUALIFIED FOR U.S. VISAS AND WITH RELATIVES IN THE U.S., BUT UNABLE TO OBTAIN PERMISSION TO EMIGRATE. AS PREVIOUSLY REPORTED, MANY WOULD-BE EMIGRANTS ARE DENIED THE FORMS TO APPLY FOR EMIGRATION APPLICATION

FORMS, AND APPLICANTS ARE HAMPERED BY THE SHORT HOURS
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AND FREQUENT CLOSINGS OF LOCAL PASSPORT OFFICES. REQUESTS TO EMIGRATE CONTINUE TO BE DISCOURAGED BY PEOPLE'S COUNCILS OR RCP ORGANS, WHICH INTERVIEW ALL EMIGRATION APPLICANTS, AND SOME WHO WOULD LIKE TO EMIGRATE ARE UNDOUBTEDLY WARNED OFF BY THREATS OF EMPLOYMENT SANCTIONS IF THEY PERSIST IN THEIR REQUESTS. D. STATISTICS BASED ON THE EMBASSY'S APRIL 1978 REPRESENTATION LIST SHOW THAT THE CASES OF 84 PERCENT OF PREFERENCE IMMIGRANT VISA APPLICANTS AND 86 PERCENT OF NON-PREFERENCE APPLVANTRAR LESS THAN 15 MONTHS. THE MEANMK IIID PERVQFLNJMER AN EMIGRATION APPLICATION IS FILLED REMAINS ABOUT 8-10 MONTHS, ALTHOUGH THERE HAS BEEN A FLURRY OF APPROVAL ACTIVITY PRECEDING PRESIDENT CEAUSESCU'S APRIL 12-17 VISIT TO THE U.S. (THESE FIGURES MAY NOT BE REPRESENTATIVE BECAUSE OF THE GOR'S INTEREST IN RESOLVING FAMILY REUNIFICATION CASES WITH THE U.S. AS A RESULT OF THE TRADE-EMIGRATION LINKAGE OF THE JACKSON-VANIK AMENDMENT.) MORE SERIOUS THAN THE WAITING PERIOD ARE SANCTIONS IMPOSED ON WOULD-BE EMIGRANTS BOTH BEFORE AND AFTER THEY OBTAIN PASSPORTS. APPLICANTS ARE OFTEN FACED WITH REDUCTIONS IN JOB STATUS AND WAGES, AND SOME ARE DISMISSED FROM THEIR JOBS. AFTER THE WAITING PERIOD IS OVER, APPLICANTS MUST SELL ANY REAL PROPERTY UNDER DECREE 223/1974, WHICH SETS MAXIMUM COMPENSATION AT 40,000 LEI (\$3,333 AT THE OFFICIAL RATE) FOR URBAN PROPERTY AND 20,000 LEI FOR RURAL PROPERTY. PROCEEDS FROM DISPOSAL OF PROPERTY MAY BE SPENT ON TICKETS, BUT THE FUNDS MAY NOT BE TAKEN FROM THE COUNTRY. PASSPORT HOLDERS LOSE JOBS, PENSIONS, EDUCATION FOR CHILDREN AND ACCESS TO STATE-SUBSIDIZED MEDICAL CARE, AND CANNOT DEPART WITHOUT A VISA FROM THE RECEIVING STATE NAMED ON THE EXIT VISA. IF UNSUCCESSFUL IN SECURING THE REQUISITE VISA, A PASSPORT HOLDER FACES RE-INTEGRATION INTO ROMANIAN
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SOCIETY AT CONSIDERABLE SACRIFICE, AND WITH PARIAH STATUS. OVERALL, IMMIGRATION TO THE U.S. DID INCREASE SLIGHTLY IN 1977, TO 1,229 PERSONS (UP FROM 1,018 IN 1976). E. NO CHANGE. PRESIDENT CEAUSESCU SPOKE OUT AGAINST EMIGRATION BY MEMBERS OF MINORITY GROUPS ON MARCH 14, AND, OFFICIALLY, EMIGRATION BY ANYONE REMAINS AN UNPATRIOTIC ACT DESPITE THE GOR'S PROCLAIMED (AND IMPROVING) WILLINGNESS TO RESOLVE "HUMANITARIAN" CASES.

F. NO CHANGE. IT SHOULD ALSO BE NOTED THAT EXIT VISAS IN ROMANIAN PASSPORTS ARE GENERALLY VALID FOR THREE MONTHS FROM THE DATE OF APPROVAL, NOT FROM THE DATE THE EMIGRANT RECEIVES THE DOCUMENT. THERE IS OFTEN LITTLE VALIDITY LEFT ON THE ORIGINAL VISA BY THE TIME THE EMIGRANT HAS COMPLETED THE MYRIAD OF FORMS AND PROCEDURES (CERTIFICATIONS THAT DEBTS AND BILLS ARE PAID, EMPLOYER'S STATEMENTS, RECEIPTS FOR PROPERTY, ETC.) OFFICIALLY REQUIRED BEFORE THE PASSPORT MAY BE PICKED UP. RENEWAL OF EXIT VISAS--MOST OFTEN FOR ADDITIONAL THREE-MONTH PERIODS--COSTS APPROXIMATELY \$27 PER PASSPORT.

17. BINATIONAL MARRIAGES

A. IN THE SECOND HALF OF 1977, THE EMBASSY RECEIVED 29 APPROVALS FOR MARRIAGE CASES ON THE REPRESENTATION LIST. ON JUNE 30, 1977 THERE WERE 58 OUTSTANDING CASES; ON DECEMBER 30, THERE WERE 59. TEN CASES WERE RESOLVED IN THE FIRST QUARTER OF 1978 AND 55 CASES WERE PENDING ON MARCH 30.

B. NO CHANGE. APPROVAL OF PASSPORT QUICKLY FOLLOWS PERMISSION FOR A ROMANIAN TO MARRY A FOREIGNER.

C. NO CHANGE. STATISTICS BASED ON THE APRIL 1978 REPRESENTATION LIST INDICATE THAT 91 PERCENT OF MARRIAGE CASES HAVE BEEN ACTIVE LESS THAN 15 MONTHS.

D. THE GOR'S APPROVAL OF BINATIONAL MARRIAGES CONTINUES TO BE ERRATIC. ONLY 22 CASES WERE APPROVED BETWEEN AUGUST 1, 1977 AND MARCH 1, 1978. SINCE
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EARLY MARCH²¹ AND WITH CEAUSESCU'S VISIT TO WASHINGTON TIMED FOR APRIL 12-14 WE HAVE BEEN INFORMED THAT 27 CASES HAVE BEEN RESOLVED OR AWAIT PRESIDENTIAL SIGNATURE OF THE DECREES. IN THEORY, THE GOR PROFESSES CONCERN FOR THE FUTURE WELL-BEING OF ROMANIAN PARTIES TO BINATIONAL MARRIAGES. IN MID-MARCH, A SENIOR MFA OFFICIAL JUSTIFIED THE REQUIREMENTS FOR PARENTAL CONSENT TO ALL BINATIONAL MARRIAGES AND APPROVAL BY THE COUNCIL OF STATE ON THIS GROUND. IN PRACTICE, THE GOR STRONGLY DISCOURAGES BINATIONAL MARRIAGES THROUGH NEWSPAPER ARTICLES AND ECONOMIC SANCTIONS AGAINST PERSISTENT APPLICANTS AND THEIR PARENTS WHO GIVE THE REQUIRED CONSENT, AND WITH OCCASIONAL HARASSMENT. ROMANIAN MARRIAGE APPLICANTS WHO ARE PROFESSIONALLY TRAINED IN AN IMPORTANT FIELD OR THOSE WHOSE FAMILIES HAVE IMPORTANT GOVERNMENT OR PARTY CONNECTIONS ARE ESPECIALLY LIKELY TO ENCOUNTER DIFFICULTY. A ROMANIAN WOMAN AND AN AMERICAN MAN WITH

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CA-01 FBIE-00 INSE-00 PPT-01 /095 W
-----121528 131755Z /43

R 131041Z APR 78
FM AMEMBASSY BUCHAREST
TO SECSTATE WASHDC 9042
AMEMBASSY BELGRADE
AMEMBASSY BERLIN
AMEMBASSY BUDAPEST
AMEMBASSY MOSCOW
AMCONSUL MUNICH
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
USMISSION USBERLIN
USMISSION USNATO
AMEMBASSY WARSAW

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A MARRIAGE CASE PENDING OVER TWO YEARS HAVE BEEN SUBJECTED TO CONSTANT OFFICIAL HARASMENT, AND A ROMANIAN SEEKING TO MARRY AN AMERICAN WOMAN WAS RECENTLY DISMISSED FROM HIS JOB. A ROMANIAN WOMAN WAS BRIEFLY JAILED FOR PROSTITUTION IN LATE 1976 FOR LIVING WITH HER VISITING ITALIAN FIANCE WHOM SHE HAD BEEN SEEKING PERMISSION TO MARRY FOR TWO YEARS.

18. TRAVEL AND TOURISM
A. PROVIDED BY DEPARTMENT TO IS
B. THE MOST RECENTLY OBTAINED FIGURES USED BY THE ROMANIAN TOURIST AGENCY SHOW 28,000 AMERICANS VISITING ROMANIA IN 1977, WITH A NEW FIGURE OF 35,000 IN 1976. THE GOR DOES NOT DISTINGUISH TOURIST VISAS FROM OTHER TYPES OF NON-IMMIGRANT VISAS. WE ATTRIBUTE THE FALL IN TOURISM TO THE MARCH 1977
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EARTHQUAKE AND TO SOME ROMANIAN TOURIST FACILITIES
BEINB BELOW THE STANDARD OF WESTERN EUROPE AND SOME

OTHER EASTERN EUROPEAN COUNTRIES.

C. NO CHANGE: AS STATED IN THE PRECEDING REPORT.

D. ROMANIAN VISA'S FOR U.S. CITIZENS ARE FREE AND ARE AVAILABLE EITHER BY SUBMITTING ONE'S PASSPORT TO ROMANIAN EMBASSIES OR BY SIMPLY PRESENTING THE PASSPORT AT A BORDER ENTRY POINT. HOWEVER, U.S. VISITORS ARE STILL REQUIRED TO SPEND A MINIMUM OF \$10 DAILY WHILE IN ROMANIA, UNLESS THEY HAVE BEEN INVITED BY THE GOR OR THE U.S. EMBASSY, IN WHICH CASE THE REQUIREMENT IS WAIVED.

E. A TOURIST PASSPORT COSTS 150 LEI (\$12.50): 125 LEI FOR THE PASSPORT AND 25 LEI FOR EXIT VISA. WE ESTIMATE THAT THE NORMAL TIME REQUIRED FOR APPROVAL OF A TOURIST PASSPORT, ONCE CONSENT FROM THE EMPLOYER AND LOCAL PARTY ORGANIZATIONS IS GRANTED, IS 4-5 MONTHS. HOWEVER, MANY REQUESTS ARE INDEFINITELY PIGEON-HOLED FOR LACK OF REQUIRED CONSENT OR OTHER TECHNICAL PROBLEMS.

F. NO CHANGE: THE PROBLEMS AND OBSTACLES OF ROMANIAN CITIZENS IN OBTAINING EXIT PERMISSION TO VISIT THE U.S. ARE DISCUSSED IN SECTION 7B AND PRACTICES WITH RESPECT TO U.S. TOURISTS IN SECTION 7C.

19. INFORMATION:

A. NO CHANGE: EMPHASIS CONTINUES TO BE ON A SCIENTIFIC AND TECHNICAL PUBLICATIONS.

B. NO CHANGE - WESTERN NEWS PUBLICATIONS ARE AVAILABLE AT SOME HOTELS FREQUENTED BY FOREIGNERS, BUT ARE NOT, PRACTICALLY SPEAKING, AVAILABLE TO THE ROMANIAN PUBLIC. A NUMBER OF NON-POLITICAL JOURNALS ARE AVAILABLE TO THE PUBLIC AT LIBRARIES. THE PRINCIPAL HANDICAP TO INDIVIDUAL SUBSCRIPTIONS IS THE LACK OF ACCESS TO HARD CURRENCY. ANY EDITION CONTAINING POLITICALLY CONTROLLED INFORMATION IS CONFIDENTIAL

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VERSIAL MATERIAL IS SUBJECT TO CONFISCATION BY THE AUTHORITIES.

C. NO CHANGE.

D. NO SIGNIFICANT CHANGE - DESPITE GREAT NATIONWIDE POPULARITY, KOJAK HAS BEEN DROPPED

ALTOGETHER "BECAUSE IT IS TOO VIOLENT," ACCORDING TO THE DEPUTY DIRECTOR GENERAL OF ROMANIAN TELEVISION, AND REPLACED BY AMERICAN WESTERN FILMS EVERY SATURDAY NIGHT, SINCE THESE "PORTRAY THE FIGHT OF RIGHTEOUSNESS." ONE OR TWO OTHER AMERICAN FILMS ARE USUALLY SHOWN EACH WEEK ON TV. THE MAJORITY ARE QUITE OLD.

E. NO CHANGE: ROMANIA DOES NOT JAM ANY INTERNATIONAL BROADCASTING.

F. BROADCAST INFORMATION OF FOREIGN CURRENT EVENTS MIGHT BE CHARACTERIZED AS TAILORED TO PERCEIVED OFFICIAL PURPOSES, NOT SO MUCH BY DISTORTION AS BY SELECTION. AS A RESULT, NEWS BROADCASTS SEEM "BARE BONES" AND STILTED

BY WESTERN STANDARDS. THERE IS AN ALMOST TOTAL ABSENCE OF FILMED INFORMATION SUCH AS DOCUMENTARIES FROM OTHER THAN COMMUNIST COUNTRIES.

20. WORKING CONDITIONS FOR JOURNALISTS

A. WE CANNOT SPEAK FOR ALL CASES BUT, IN THE ABSENCE OF DATA, WHAT EVIDENCE WE DO HAVE INDICATES THAT THE GOR ROUTINELY ISSUES MULTIPLE-ENTRY VISAS TO PERMANENTLY ACCREDITED JOURNALISTS RESIDENT ELSEWHERE. WE ARE NOT AWARE OF ANY JOURNALIST EXPERIENCING VISA OR ENTRY PROBLEMS SINCE THE MALCOLM BROWNE EPOSIDE OF APRIL 1977. IT IS NOT ENTRY INTO THE COUNTRY, BUT ACCESS TO INDIVIDUALS ONCE IN, THAT INHIBITS REPORTING. IN RECENT MONTHS, SOME WESTERN JOURNALISTS HAVE IMPROVED THEIR ACCESS TO CONTROVERSIAL INDIVIDUALS BY ENTERING AS TOURISTS--TO WHOM VISAS ARE FREELY AVAILABLE AT THE FRONTIER--AND THERE IS SOME EVIDENCE THAT THE GOR RESENTS THIS PRACTICE.

B. NONE

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C. NONE.

D. NO CHANGE: TWO NON-RESIDENT AMERICAN JOURNLIASITS ARE PERMANENTLY ACCREDITED. IN ADDITION TO TWO RESIDENT, NON-COMMUNIST ITALIAN JOURNALISTS, THERE IS NOW ALSO A RESIDENT SPANISH JOURNALIST REPRESENTING MADRID'S EVENING DAILY, INDEPENDENCIONES.

E. NONE.

F. NO CHANGE IN THE GOR APPROACH, WHICH CAN BE CHARACTERIZED BASICALLY AS ALLOWING VIRTUALLY ANYONE TO ENTER BUT LEAVING HIM TO FEND FOR HIMSELF ONCE HE IS HERE. FREE-DOM OF MOVEMENT IS NOT CIRCUMSCRIBED, BUT ACCESS TO SOURCES IS CURTAILED BY THE REQUIREMENT FOR OFFICIAL APPROVAL FOR CONTACTS AT ANY LEVEL WITH FOREIGNERS AND INHIBITED BY AN INTIMIDATED POPULACE'S FEAR OF THE CONSEQUENCES EVEN OF RANDOM CONTACTS. THOSE WHO FEEL THEY HAVE NOTHING TO LOSE, HOWEVER, ARE NOT NORMALLY PHYSICALLY PREVENTED ACCESS TO FOREIGN MEDIA REPRESENTATIVES, AL-

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CA-01 FBIE-00 INSE-00 PPT-01 /095 W
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R 131041Z

FM AMEMBASSY BUCHAREST
TO SECSTATE WASHDC 9043
INFO AMEMBASSY BELGRADE
AMEMBASSY BERLIN
AMEMBASSY BUDAPEST
AMEMBASSY MOSCOW
AMCONSUL MUNICH
AMMEMBASSY PRAGUE 3762
AMEMBASSY SOFIA
USMISSION USBERLIN
AMEMBASSY WARSAW
USMISSION USNATO

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THOUGH THEY CAN EXPECT TO BE QUESTIONED BY
THE AUTHORITIES AND COULD, LEGEALLY, BE FINED FOR UNAUTHORIZED
CONTACT WITH A FOREIGNER.

G. (1) NONE APPLIED FOR DURING PERIOD UNDER REVIEW.
(2) NO I VISAS HAVE BEEN ISSUED FOR TEMPORARY VISITS BY
WORKING JOURNALISTS. SOME ARE BELIEVED TO HAVE TRAVELLED
ON VISITORS (B-1) VISAS, AND JOURNALISTS COVERING
PRESIDENT CEAUSESCU'S STATE VISIT HAVE BEEN ISSUED OFFICIAL
VISAS.

#. NONE REFUSED.

I. THERE NORMALLY WOULD BE NO DELAY BEYOND THE TWO-FOUR
DAY DELAY REQUIRED FOR 212(A)(28) WAIVER FOR COMMUNIST
PARTY MEMBERSHIP FOR ANY JOURNALIST APPLYING IN HIS PRO-
FESSIONAL CAPACITY.

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Message Attributes

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Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
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Status: NATIVE
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